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#### NATIONAL ASSOCIATION OF REAL ESTATE INVESTMENT TRUSTS®

April 30, 2015

Ms. Susan Cosper **Technical Director** Financial Accounting Standards Board 401 Merritt 7 PO Box 5116 Norwalk, Connecticut 06856-5116 director@fasb.org

#### **Delivered Electronically**

#### **Re: Financial Performance Reporting Project**

Dear Ms. Cosper:

This letter is submitted by the National Association of Real Estate Investment Trusts® (NAREIT) to provide support and input to the Board's Financial Performance Reporting Research project. For reasons discussed further below, NAREIT urges the Board to formally add the Financial Performance Reporting project to its standard setting agenda and to pursue a management approach to developing an income statement that more effectively communicates the economic results of a company's operations.

NAREIT is the worldwide representative voice for real estate investment trusts (REITs) and publicly traded real estate companies with an interest in U.S. real estate and capital markets. NAREIT's members are REITs and other real estate businesses throughout the world that own, operate and finance commercial and residential real estate. NAREIT's members play an important role in providing diversification, dividends, liquidity and transparency to investors through their businesses that operate in all facets of the real estate economy.

REITs are generally deemed to operate as either Equity REITs or Mortgage REITs. Our members that operate as Equity REITs acquire, develop, lease and operate income-producing real estate. Our members that operate as Mortgage REITs finance housing and commercial real estate, by originating mortgages or by purchasing whole loans or mortgage backed securities in the secondary market.

A useful way to look at the REIT industry is to consider an index of stock exchangelisted companies like the FTSE NAREIT U.S. All REITs Index, which covers both Equity REITs and Mortgage REITs. This Index contained 220 companies

> 1875 I Street, NW, Suite 600, Washington, DC 20006-5413 Phone 202-739-9400 Fax 202-739-9401 REIT.com

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representing an equity market capitalization of \$953 billion at February 28, 2015 Of these companies 180 were equity REITs representing 93.5% of total U.S. stock exchange-listed REIT equity market capitalization (amounting to \$891 billion)<sup>1</sup>. The remainder, as of February 28, 2015, is represented by 40 stock exchange-listed mortgage REITs with a combined equity market capitalization of \$62 billion.

Most industry investors and analysts we have talked to believe that the current income statement prepared in accordance with Generally Accepted Accounting Principles (GAAP) does not provide sufficiently adequate relevant information for investors in companies that own and operate portfolios of investment property, i.e., real estate investment trusts and other similar stock exchange-listed real estate companies. At a recent industry conference, the Chief Financial Officer of a major REIT and a prominent industry analyst each shared their view that the GAAP income statement is generally not relevant to evaluating the operating performance of a company that owns and operates a portfolio of investment property. Given the limits placed on financial reporting in the GAAP statement of financial performance, NAREIT defined the non-GAAP metric, Funds from Operations (FFO) in 1991 to provide investors a supplemental performance metric that more effectively communicates the economic operating performance of REITs. Since 2003 FFO has been recognized by the SEC as a non-GAAP metric that may be reported on a per share basis, so long as the issuer uses the NAREIT definition and reconciles it to net income. See question 7 in the SEC's Frequently Asked Questions Regarding the Use of Non-GAAP Financial Measures at http://www.sec.gov/divisions/corpfin/faqs/nongaapfaq.htm. Additionally, if the issuer calculates an FFO measure that is not consistent with the NAREIT definition, the SEC staff has required that the metric be reconciled to FFO as defined by NAREIT. Attached as Exhibit A is the latest FFO White Paper issued by NAREIT.

In addition to FFO, industry investors and analysts focus heavily on Net Operating Income (NOI). This non-GAAP metric is generally defined as direct revenues generated by the property, primarily revenue under tenant leases, less direct property operating costs. This metric is significant since it provides the principal basis for valuing investment property. The valuation is developed by either discounting projected NOI or capitalizing a single year's NOI using current required investor yields in the real estate capital markets.

While investors and other industry financial analysts that regularly focus on the REIT industry are familiar with the FFO and NOI metrics and their use in evaluating the investment quality of REITs, the use of non-GAAP/unaudited metrics as primary factors in valuing REIT shares by the REIT-dedicated investment community may be considered a complication and, therefore a negative factor, to those investors in the broader capital market outside of real estate.

Many industry participants from both the financial statement preparer and user communities believe that the real estate industry is primed to be even more accepted by the broader capital markets. As evidence of this movement, in November of last year, MSCI, Inc. and S&P Dow Jones announced that stock exchange-listed equity REITs and other exchange-listed real estate

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<sup>&</sup>lt;sup>1</sup> https://www.reit.com/sites/default/files/reitwatch/RW1503.pdf at page 21

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companies will be reclassified from the Financials Sector and elevated to a new 11<sup>th</sup> headline sector, the Real Estate Sector, of the Global Industry Classification Standard (GICS) in 2016.

Both preparers and users of the industry's financial statements believe that the movement of REITs into wider acceptance would be aided greatly by companies being able to report in the audited GAAP income statement operating performance metrics that better communicate the economic operating results generated by portfolios of investment property. In response to the FASB/IASB joint *Financial Statement Presentation* (FSP) project, a global coalition of real estate organizations developed the Statement of Comprehensive Income attached as Exhibit B that reports these important metrics. In this model statement, NOI is labeled Net Property Income and FFO is labeled Income from Operations. The development of this statement is further discussed below.

#### Background on NAREIT's Involvement in the Financial Statement Presentation Project

In the context of the FASB/IASB efforts to develop global financial reporting standards, the Boards initiated a project in 2005 that began to examine the structure of the primary financial statements – the FSP project. At its initial meeting, the Joint International Working Group that was focused on this project virtually unanimously agreed that new financial statement formats should be based on a management approach. This approach would allow more meaningful disaggregation and groupings of income and expense items that would allow management to create an operating performance statement that would communicate the economic operating results of the company. Real estate industry representatives around the globe saw this as an opportunity to develop financial statements that would more faithfully report the economics of owning and operating investment property to investors and other financial statement users.

In response to this FASB/IASB initiative, a global industry coalition was established that developed a real estate industry financial statement model<sup>2</sup>. This model included an example of an income statement that would report a number of metrics relevant to communicating the economic operating performance of companies that own and operate investment property. After issuing a preliminary views document and receiving significant input from constituents, the Boards deferred further work on this project due to resource constraints.

NAREIT is pleased that the FASB is once again considering the relevance of operating performance reporting in its current research project.

#### **Conclusion**

As indicated in the Board's Project Update, the primary objective of this research project is to evaluate ways to improve the relevance of information presented in the operating statement. A significant factor in considering the need for this project is the widespread use of non-GAAP measurements developed by companies to more effectively communicate the economics of their operating performance. This condition calls for all of us to rethink whether the current GAAP

**\* \* \*** 

<sup>&</sup>lt;sup>2</sup> https://www.reit.com/sites/default/files/portals/0/PDF/NAREITCommentLetterPreliminaryViewsFSP041409.pdf

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operating statement can be improved. We think it can be improved and we urge the FASB to move this project to its formal standard setting agenda. As was the case with the joint FASB/IASB FSP project, NAREIT is committed to support this project, bringing to the table industry executives and leading investors and analysts.

We thank the FASB for the opportunity to comment on the *Financial Performance Reporting Research* project. If you would like to discuss our views in greater detail, please contact George Yungmann, NAREIT's Senior Vice President, Financial Standards, at gyungmann@nareit.com or 202-739-9432, or Christopher Drula, NAREIT's Vice President, Financial Standards, at cdrula@nareit.com or 202-739-9442.

Respectfully submitted,

George L. Yungmann

Senior Vice President, Financial Standards

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**NAREIT** 

Christopher T. Drula

Vice President, Financial Standards

Christopher Tomla

**NAREIT** 

CC: Mr. Hugh Shields

**Executive Technical Director** 

**International Accounting Standards Board** 



## White Paper on

# Funds From Operations

### April 2002

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#### I. INTRODUCTION

In 1991, NAREIT adopted a definition of Funds From Operations (FFO) in order to promote a supplemental industry-wide standard measure of REIT operating performance that would not have certain drawbacks associated with net income under generally accepted accounting principles ("GAAP"). The definition was clarified in 1995, 1999 and 2002. The current definition follows:

FUNDS FROM OPERATIONS means net income (computed in accordance with generally accepted accounting principles), excluding gains (or losses) from sales of property, plus depreciation and amortization, and after adjustments for unconsolidated partnerships and joint ventures. Adjustments for unconsolidated partnerships and joint ventures will be calculated to reflect funds from operations on the same basis.

Historical cost accounting for real estate assets implicitly assumes that the value of real estate assets diminishes predictably over time. Since real estate values instead have historically risen or fallen with market conditions, many industry investors have considered presentations of operating results for real estate companies that use historical cost accounting to be insufficient by themselves.

The term Funds From Operations was created to address this problem. It was intended to be a standard supplemental measure of REIT operating performance that excluded historical cost depreciation from — or "added it back" to — GAAP net income.

Since the introduction of the definition, the term has come to be widely used by REITs. In the view of NAREIT, this use (combined with the primary GAAP presentations required by the Securities and Exchange Commission) has been fundamentally beneficial, improving the understanding of operating results of REITs among the investing public and making it easier than before to compare the results of one REIT with another.

Nevertheless, issues have arisen that suggest that greater guidance on its intent and interpretation is useful, both to reporting companies and investors. This White Paper addresses these issues.

#### II. HISTORY AND INTENDED USE OF FFO DEFINITION

NAREIT recognizes that the management of each of its member companies has the responsibility and authority to publish financial information that it regards as useful to the financial community, within the limits prescribed by law and regulation. Nevertheless, NAREIT has been and remains convinced that the industry benefits from having a supplement to net income as a measure of operating performance, and is aware that the SEC's Accounting Series Release (ASR) No. 142 encourages the development of such "industry standard" accounting terms.

In particular, GAAP historical cost depreciation of real estate assets is generally not correlated with changes in the value of those assets, whose value does not diminish predictably over time,



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as historical cost depreciation implies. For this reason, comparisons of the operating results of REITs that rely solely on net income have been less than satisfactory. Some analysts have also concluded that comparing or measuring prices of REIT stocks solely in terms of conventional P/E multiples is not as useful as also using a supplemental metric.

In an effort to overcome this problem, NAREIT adopted the term Funds From Operations in the belief that it would be useful if consolidated after-tax income plus depreciation and amortization were used as a supplemental measure of operating performance. In particular, it was hoped that prices of various REIT stocks could be compared with each other and in terms of the relationship between REIT stock prices and FFO. Thus, the original intent was that FFO be used for the sake of determining a supplemental capitalization multiple similar to a P/E ratio.

However, the underlying premise of the definition of FFO was not to sanction deviations from GAAP in the name of calculating Funds From Operations. In fact, the definition specifically refers to GAAP net income as the starting point in the calculation of FFO.

Importantly, FFO was also not intended to be used as a measure of the cash generated by a REIT nor of its dividend paying capacity. NAREIT feels that the statements of cash flows provided for by GAAP financial statements are adequate for analysts to assess the cash generated and used by REITs.

Similarly, NAREIT continues to believe that the dividend paying capacity of a REIT results from the economic characteristics of its assets, the degree of risk in matters of capital structure decided upon by individual companies, and other financial policy matters that are properly the province of management. While dividends can be analyzed in comparison to FFO, much as they are analyzed in comparison to net income in other industries, it was and is not NAREIT's intent to imply that FFO is a measure of the sustainable level of dividends payable by a REIT.

The following sections address the most important of the interpretive issues under the definition of FFO, along with NAREIT's views on them.

#### III. DISCUSSION OF FFO DEFINITION

A. Amortization and Depreciation.

The 1991 definition of FFO specified that depreciation and amortization were to be added back to consolidated net income, without specifying what amortized items are to be included. As a result, different capitalization policies among reporting REITs led to widely varying lists of items being "added back" in the calculation.

In addition, some analysts questioned the propriety of adding back any depreciation other than depreciation of real estate, since the original justification for the add back was that historical cost depreciation is inappropriate for real estate assets. Their argument has been that depreciation of assets other than real estate is no less real when they are owned by a REIT than when



they are owned by a company in another industry, and that there is therefore no reason to add back their depreciation in measuring the operating performance of a REIT.

NAREIT agrees that the logic underlying the concept of FFO is inconsistent with the add back of depreciation or amortization of assets other than those uniquely significant to the real estate industry. It urges all member companies reporting FFO to add back only those items that meet this standard.

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Examples of items that should be added back include real property depreciation, amortization of capitalized leasing expenses, tenant allowances or improvements, and the like. Specifically excluded are the add back of items such as the amortization of deferred financing costs, depreciation of computer software, company office improvements, and other items commonly found in other industries and required to be recognized as expenses in the calculation of net income.

#### B. Treatment of Non-recurring and Extraordinary Items

NAREIT's intent in the creation of FFO was to try to produce a measure of consolidated operating performance that is recurring in nature. Accordingly, in NAREIT's 1995 White Paper, the definition of FFO excluded items classified by GAAP as extraordinary or unusual, along with significant non-recurring events that materially distort the comparative measurement of company performance over time.

Given the diversity in practice that developed with respect to non-recurring events, in 1999 NAREIT clarified the definition of FFO to include non-recurring events, except for those that are defined as "extraordinary items" under GAAP. This clarification was effective January 1, 2000, and calculation of FFO based on this clarification should be shown for all periods presented in financial statements or tables. NAREIT also reiterated in 1999 that FFO would continue to exclude the earnings impacts of cumulative effects of accounting changes and results of discontinued operations — both as defined by GAAP. In 2002, NAREIT clarified that FFO related to assets held for sale, sold or otherwise transferred and included in results of discontinued operations should continue to be included in consolidated FFO. This clarification is effective January 1, 2002, and calculation of FFO based on this clarification should be shown for all periods presented in financial statements or tables.

#### C. Entities Addressed by the FFO Definition.

The 1991 definition of FFO addressed the treatment of unconsolidated partnerships and joint ventures. Specifically, REITs were instructed to reflect the contributions of unconsolidated partnerships and joint ventures to the REIT's consolidated FFO on the same basis as the REIT's own operations. It appears that the original drafters intended that the term joint ventures include both unincorporated associations or corporations in which a REIT holds an active interest.

Nevertheless, REITs increasingly use corporations, the operations of which are not reported on a consolidated basis with those of the REITs. NAREIT believes that the use of a corporate



form instead of a partnership should not affect the determination of whether an entity is to be treated as a joint venture for purposes of the definition.

#### D. Disclosure of FFO

Many companies have reported FFO without providing sufficient disclosure to allow analysts to determine how it is being calculated. In turn, this has made it more difficult to evaluate the degree to which reported FFO results are inconsistent with the definition.

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NAREIT believes that an important benefit to all REITs has arisen from the increased use of FFO as a supplement to net income in the measurement of REIT operating performance. In order to continue that benefit, NAREIT encourages its member companies to report their FFO on a quarterly basis, and in all SEC filings, including 10-Ks, 10-Qs, and registration statements, along with a statement showing how FFO is calculated.

The format for the statement of FFO should reconcile to net income from the statement of operations and include a line-item breakdown of each of the adjustments being used in the calculation of FFO. The reconciliation should be sufficiently detailed to provide readers with a clear understanding of the material differences between net income and FFO.

In addition to depreciation of real estate, examples of important items that should be considered for inclusion in the reconciliation, itemized both for wholly owned entities and partially owned entities, when applicable, include the following:

- separate itemized listing of each of the following: amortization or depreciation of tenant allowances, tenant improvements, or capitalized leasing costs;
- adjustments for extraordinary items, results of discontinued operations and cumulative effects of accounting changes all as defined by GAAP;
  - FFO from discontinued operations;
- gains or losses on asset dispositions, to the extent not included in both net income and FFO; and
  - distributions to minority interests, if applicable.

#### E. Gains and Losses on Property Sales

A number of REITs sell undepreciated property incidental to their main business, most often sales of securities or parcels of land peripheral to operating properties. The prohibition against the inclusion of gains or losses on property sales in FFO was not meant to address this kind of activity, but rather the gain or loss on previously depreciated operating properties.



Those REITs that choose to include such gains or losses on sales of securities or undepreciated land in their FFO should disclose the amount of such gains or losses for each applicable reporting period. Those that do not should address the amount of such gains or losses in their reconciliation of net income to FFO.

#### IV. SUPPLEMENTAL DISCLOSURE

#### A. Capital Expenditures

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Thanks in some measure to a desire to use anticipated rather than historical results of operations in order to explain dividend policies, especially in initial public offerings, companies used their estimates of future FFO to justify anticipated dividend payouts in the descriptions of dividend policy contained in registration statements, and specifically in the so-called "magic page."

Given that FFO is not intended to be a measure of cash generated or of dividend paying capacity, this practice has led to understandable confusion and criticism by users of these prospectuses that the FFO numbers do not represent an appropriate means for evaluating dividend policy. Some critics have gone further and suggested a variety of adjustments to FFO, with the desire to adjust it so that it would be a better measure of cash generated or dividend capacity. The result of these calculations generally are referred to by their authors as Funds Available for Distribution, Cash Available for Distribution or Adjusted FFO (AFFO).

Although there is some considerable overlap among analysts as to what might be appropriate adjustments to Funds From Operations that would make it a better measure of dividend paying capacity, NAREIT believes that there is not adequate consensus among preparers and users of the REIT financial statements to allow agreement on a single definition of Funds (Cash) Available for Distribution or AFFO. Further, NAREIT does not believe that there is a single measure of distributable cash that is consistently applicable to all REITs.

More detailed disclosures regarding capital spending and certain other items would allow REIT financial statement users who wish to estimate Funds (Cash) Available for Distribution or AFFO to make the adjustments to reported FFO that they consider useful to investors for that purpose. When applicable, this disclosure should reflect the pro rata share of such expenditures by consolidated and unconsolidated entities in which the REIT holds a direct or indirect interest.

NAREIT encourages member firms to provide supplemental disclosure that provides useful insights into material capital expenditures. The total of capital expenditures should be broken down between amounts being spent on corporate items, existing properties, development of new properties, and acquisitions. The nature of the expenditures should be characterized as thoroughly as is practical. Aggregate, rather than property-by-property, totals should be provided, but REITs owning more than one property type should disclose the following information separately for each type of property.



Items that are known to be of particular interest to readers include the following that generally apply to retail, office, and industrial properties:

- separate itemized listing of expenditures on tenant improvements or allowances, both in the aggregate and per square foot, separated into expenditures on new and renewal tenants;
- expenditures on other capitalized leasing costs, including leasing commissions, both in the aggregate and per square foot, and separated by new and renewal tenants; and

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— expenditures on expansions and major renovations.

Items generally considered to be of particular interest with respect to apartment properties include the following, to the extent that they are capitalized:

- Expenditures on floor covering, both in the aggregate and per unit owned during the period, and per unit improved;
- expenditures on appliances, both in the aggregate and per unit owned during the period, and per unit improved; and
- expenditures on exterior preparation and painting, both in the aggregate and per unit owned during the period, and per unit improved.

On April 26, 2001, NAREIT issued a National Policy Bulletin that more fully describes these "FFO White Paper Disclosures."

#### B. Straight-Line Rents

Depending on individual circumstances, GAAP reporting may or may not require "straight lining" of rents in the calculation of net income. In order to provide an opportunity for consistent analysis of operating results among REITs, NAREIT encourages those reporting FFO to make supplemental disclosure of the non-cash effect of straight line rents, if any, affecting their results for each period.

#### C. Results of Discontinued Operations

NAREIT encourages full disclosure of amounts reported in "results of discontinued operations." These disclosures should identify FFO, gains/losses and other items included in discontinued operations. In addition, disclosures should include specific information about discontinued operations that represent sales of significant business segments.



V. IMPLEMENTATION

White Paper on Funds From Operations April 2002 NAREIT believes that implementation of the recommendations contained in this White Paper is up to the business judgment of the management of each company. The recommendations are intended to be guidelines for management, rather than a mandatory set of inflexible rules; they are not an indication that NAREIT or any of its members or advisors believe that any of the information is material to REIT investors. Nothing contained herein is intended or shall be construed to impose any legal obligation to follow these guidelines or any liability under the securities laws or otherwise for any failure to do so.

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NAREIT recognizes that in some situations it may be difficult to reconstruct comparable information for prior periods. Nevertheless, NAREIT encourages all companies to calculate and present FFO consistently for all periods presented in financial statements or tables.

NAREIT believes that public confidence in the quality of reported results, and the adequacy of disclosures as to the method of calculation of those results, is of paramount importance to the REIT industry as a whole.

#### Statement of Comprehensive Income August 2007 Model

| Property  | Derty Operations Income and Expense: Gross rental revenue Interest on finance leases Service cost reimbursements from tenants |                               |                           |            | \$               |
|---|---|-------------------------------|---------------------------|------------|------------------|
|   | Reimbursible service<br>Property operating ex<br>Ground rent expense<br>Share of net property                                 | costs penses income from unco | nsolidated affiliates, No | ote A      |                  |
| Net Property Income (NPI), Note B   |   |                               |                           |            | \$               |
| Other Operating Income and Expense (OOIE):  Gains/losses on sales of properties developed/acquired for sale, Note C Other operating revenue, including third party fees, Note D Other operating expenses, Note E G&A Dividend income  |   |                               |                           |            |                  |
| Share of OOIE of unconsolidated affiliates, Note A  |   |                               |                           |            |                  |
| Total Other Operating Income and Expense  |   |                               |                           |            | \$               |
| Income From Operations before Finance Costs and Taxes   |   |                               |                           |            | \$               |
| Finance o   | osts:   |                               |                           |            |                  |
|   | Interest expense, net<br>Share of finance costs   |                               | d affiliates              |            |                  |
| Gains/losses on debt extinguishment   |   |                               |                           |            |                  |
| Total finance costs   |   |                               |                           |            | \$               |
| Income From Operations before Taxes, including deferred taxes  Taxes attributable to Net Operating Income Share of taxes of unconsolidated affiliates   |   |                               |                           |            | \$               |
| Total Taxes Attributable to IFO   |   |                               |                           |            | \$               |
| Income from Operations (FFO/EPRA EPS)   |   |                               |                           |            | \$               |
| Other Income and Expense:  Gains/losses on sale of investment property Increase/decrease in unrealized value of investment property Increase/decrease in unrealized value of financial instruments including derivatives Depreciation of real estate not reported at fair value Share of other income and expenses of unconsolidated affiliates Other |   |                               |                           |            |                  |
| Income tax on other income/expense, including deferred taxes  Total Other Income and Expense  |   |                               |                           |            | \$               |
| Income from Continuing Operations   |   |                               |                           |            | \$               |
| Discontinued Operations, Note F:  |   |                               |                           |            | <u>*</u>         |
| Operating earnings/loss from discontinued operations Gains/losses on property sales from discontinued operations  |   |                               |                           |            | \$               |
| Taxes, current and deferred, attributable to discontinued operations Income/loss From Discontinued Operations   |   |                               |                           |            | \$               |
| Net Income  |   |                               |                           |            | \$               |
| Other Comprehensive Income:  Gains and losses from currency translation of foreign operations Actuarial gains/losses on defined benefit plans Unrealized gains/losses on effective hedges   |   |                               |                           |            |                  |
| Total Other Comprehensive Income  |   |                               |                           |            | \$               |
| Comprehensive Income  |   |                               |                           |            | \$               |
| Earnings  | Per Share:  |                               |                           |            |                  |
|   | Basic   | \$                            | Cont. Ops.                | Disc. Ops. | Net Income<br>\$ |

Diluted